



NOTICE OF MEETING

CABINET

TUESDAY 8 MARCH 2022 AT 1PM

COUNCIL CHAMBER, SECOND FLOOR, THE GUILDHALL

Telephone enquiries to Democratic Services 023 9284 1704

Email: Democratic@portsmouthcc.gov.uk

If any member of the public wishing to attend the meeting has access requirements, please notify the contact above.

Information with regard to public access due to Covid precautions

- Following the government announcement 'Living with COVID-19' made on 21 February, attendees will still be requested to undertake an asymptomatic/ lateral flow test within 48 hours of the meeting until the end of March (this guidance will be updated at that point). Around one in three people who are infected with COVID-19 have no symptoms so could be spreading the virus without knowing it. Asymptomatic testing – getting tested when you don't have symptoms - helps protect people most at risk by helping to drive down transmission rates.
- We strongly recommend that attendees should be double vaccinated and have received a booster.
- If symptomatic we encourage you not to attend the meeting but to stay at home, avoid contact with other people and to take a PCR test in line with current UKHSA advice.
- We encourage all attendees to wear a face covering while moving around crowded areas of the Guildhall.
- Although not a legal requirement, attendees are strongly encouraged to keep a social distance and take opportunities to prevent the spread of infection by following the 'hands, face, space' and 'catch it, kill it, bin it' advice that also protects us from other winter viruses.
- Hand sanitiser is provided at the entrance and throughout the Guildhall. All attendees are encouraged to make use of hand sanitiser on entry to the Guildhall.
- Those not participating in the meeting and wish to view proceedings are encouraged to do so remotely via the livestream link.

Membership

Councillor Gerald Vernon-Jackson CBE (Chair)

Councillor Suzy Horton (Vice-Chair)

Councillor Chris Attwell

Councillor Dave Ashmore

Councillor Kimberly Barrett

Councillor Ben Dowling

Councillor Jason Fazackarley

Councillor Hugh Mason

Councillor Darren Sanders

Councillor Lynne Stagg

(NB This agenda should be retained for future reference with the minutes of this meeting.)

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (above) by 12 noon of the working day before the meeting, and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted.

AGENDA

Council Chamber Risk Assessment

1 Apologies for Absence

2 Declarations of Interests

3 Record of Previous Decision Meetings (Pages 15 - 26)

A copy of the record of the previous decisions taken at Cabinet on 30 November 2021 and 8 February 2022 are attached.

4 Capital Strategy 2022/23-2031/32 (Pages 27 - 68)

Purpose

To:

- Enable the City Council to adopt a long term Capital Strategy from 2022/23 onwards.
- Inform members and the wider community of the Council's Capital Strategy.
- Ensure that Members are aware of the overall strategy, governance procedures and risk appetite.
- Highlight the inter-relationship between business planning the Capital Strategy, Capital Programme, the Revenue budget, the Medium Term Financial Strategy and Treasury Management.
- Ensure the council has sufficient liquidity to meet the cashflow arising from the capital programme.

RECOMMENDED

- 1. That Part I of the Capital Strategy (Capital Expenditure and Aspirations) be approved including:**
 - a) The Short / Medium / Long-term Aspirations set out in Appendix 1.**

- 2. That Part II of the Capital Strategy (Borrowing and Investing) be approved including:**
 - a) The Minimum Revenue Provision (MRP) for Debt Repayment Policy (Part II, (paragraph 2.5)**
 - b) The investment indicators in Part II - Appendix 2 (Part II, paragraph 3.5)**
 - c) That the Director of Finance and Resources (Section 151 Officer) will bring a report to the next Cabinet and City Council if (Part II, paragraph 3.5):**
 - (i) The Council's gross General Fund (GF) debt exceeds 500% of GF net service expenditure or;**
 - (ii) Overall investment income from investment properties and long term treasury management investments exceeds 7.5% of GF net service expenditure.**

5 Treasury Management Policy 2022/23 (Pages 69 - 104)

Purpose

The purpose of this report is to obtain the Council's approval of the updated Treasury Management Policy Statement (attached) which includes the Annual Investment Strategy.

RECOMMENDED

- 1. That the upper limit for principal sums invested for longer than 365 days contained in paragraph 4.7 of the attached Treasury Management Policy Statement be approved;**

- 2. That the upper and lower limits on the maturity structure of borrowing contained in appendix 5.1 of the attached Treasury Management Policy Statement be approved;**

- 3. That the attached Treasury Management Policy Statement including the Treasury Management Strategy and Annual Investment Strategy for 2022/23 be approved;**

- 4. That the following change compared to the previous Annual Investment Strategy be noted:**
 - (i) that the UK Infrastructure Bank be added to the approved sources of borrowing as set out in paragraph 3.9 of the Treasury Management Policy Statement;**

5. As set out in paragraph 1.4 of the Treasury Management Policy Statement, the Director of Finance and Resources (Section 151 Officer) and officers nominated by him have delegated authority to:
- (i) invest surplus funds in accordance with the approved Annual Investment Strategy;
 - (ii) borrow to finance short term cash deficits and capital payments from any reputable source within the authorised limit for external debt of £963m approved by the City Council on 9 February 2021;
 - (iii) reschedule debt to even the maturity profile or to achieve revenue savings;
 - (iv) to buy and sell foreign currency, and to purchase hedging instruments including forward purchases, forward options, and foreign exchange rate swaps to mitigate the foreign exchange risks associated with some contracts that are either priced in foreign currencies or where the price is indexed against foreign currency exchange rates;
6. That the Director of Finance and Resources (Section 151 Officer) has the power to delegate treasury management operations to relevant staff;
7. That the Chief Executive, the Leader of the City Council and the Chair of the Governance and Audit and Standards Committee be informed of any variances from the Treasury Management Policy when they become apparent, and that the Leader of the City Council be consulted on remedial action (paragraph 1.2.2 of Treasury Management Policy Statement).

6 Carbon Budget Approach (Pages 105 - 108)

Purpose

To provide information to the Cabinet and Council on the approach that is being taken for the carbon management process, and the method being used to develop future carbon targets to meet the 2030 net zero targets for the Council and city.

RECOMMENDED that Cabinet notes the contents of this report and that it proceeds to Full Council to further note.

7 Health and Wellbeing Strategy (Pages 109 - 158)

Purpose

To present to the Cabinet the Health and Wellbeing Strategy (HWS) for 2022-2030 for approval.

RECOMMENDED

That Cabinet and Council approve the Health and Wellbeing Strategy attached at Appendix 1.

8 **Developing the Telecare Service** (Pages 159 - 190)

Purpose

To update councillors on the work undertaken to develop the telecare service into a new Safe At Home service, including the new branding, service contractors, service offer and plans to maintain a sustainable service.

RECOMMENDED

- 1. That councillors recognise the developments in the Telecare service, the new service offer, and agree to the changes proposed.**
- 2. Approve the financial fees for the new service, that are set on a cost recovery basis.**
- 3. That officers bring back an update report before the end of 2022 on the progress of the new service, and also outline how community and voluntary groups could be used to support service users to stay safe in their own home.**

9 **Portsmouth Local Plan Progression Update** (Pages 191 - 316)

Purpose

To provide an update on the progression of the new Portsmouth Local Plan following public consultation in September/ October 2021 and to seek approval for the revisions to the Local Plan timetable set out in the Local Development Scheme (LDS).

RECOMMENDED that Cabinet

- 1. Notes the progression of the draft new Portsmouth Local Plan *and the summary of responses to the 'Regulation 18' consultation during September-October 2021.***
- 2. Approves the revised Local Plan timetable set out in the Local Development Scheme (LDS).**
- 3. Grants delegated authority to Assistant Director Planning & Economic Growth to make minor amendments to the LDS and Development Plan Document timetables as necessary.**

10 **Solent Freeport Full Business Case** (Pages 317 - 368)

Purpose.

- 1.1 The Council as a partner and director of Solent Freeport Consortium LTD (SFCL) is required to have approval to the Solent Freeport Full Business Case (FBC) by Cabinet and Full Council before the submission of the FBC to Central Government can be made. The deadline for submission of the FBC to Central Government is 15 April 2022.
- 1.2 By gaining approval to the FBC by Central Government the Solent Freeport officially exists with all customs and tax powers for a period of 25 years. The main body of this report has been produced by the SFCL to ensure a consistent approach to approval by all Councils.
- 1.3 The Council is a major beneficiary of the Solent Freeport in that it is the owner of the Portsmouth International Port, a proposed custom site, and owner and developer of Dunsbury Park, a proposed tax site, both within the Solent Freeport.
- 1.4 It is also noteworthy that Portsmouth City Council is the Accountable Body for the SFCL.

RECOMMENDATION:

Cabinet approves that this report to go on to Full Council on the 15 March 2022 for approval.

Full Council approves:

To delegate to the Chief Executive and the S.151 Officer in consultation with the Deputy Leader of the City Council to approve the Solent Freeport Full Business Case (FBC) on behalf of Portsmouth City Council, and to see it submitted to Central Government following consultation with the S.151 and Monitoring Officers of each of the tax sites.

11 Regeneration of the City Centre (Pages 369 - 398)

Purpose

1. This report sets out the role the city centre plays, in accommodating the City's growth needs.
2. The development of the city centre, has for many years been a Council priority, defined in the current and emerging local plans as an area of housing and economic growth with the areas of City Centre North identified for regeneration and redevelopment.
3. The report provides an update to the 13 October Council decision and asks members to note progress made on the new masterplan, and planning applications which are due to be submitted to the Local Planning Authority (LPA) in early Spring.
4. The report seeks Cabinet approval of a series of recommendations to ensure progress from planning to the delivery stages of an extended City Centre Regeneration project also known as City Centre North.

RECOMMENDED that Cabinet

1. **Notes the progress made on land assembly to support the development in paragraph 7 of this report and that land assembly continues as approved by Full Council on the 13 October 2021.**
2. **Notes work done by officers to support the wider City Centre's economic recovery through the multiple workstreams listed below and the role of the new City Centre North development in that programme of work.**
3. **Notes the progress of all work to complete the planning application and submit it in Spring 2022.**
4. **Delegates authority to the Director of Regeneration and the S151 officer to deliver meanwhile uses in all PCC owned assets where possible and viable to do so, to further support the economic recovery of the City Centre.**
5. **Delegates authority to the Director of Regeneration and S151 Officer on the advice of the City Solicitor in consultation with the Leader to investigate funding and delivery options including internal delivery and potential partnering options for the City Centre North Development.**

12 Museum Strategy 2022-26 (Pages 399 - 448)

Purpose

To share the findings of the recent consultation to inform thinking around the Museums Strategy.

RECOMMENDED

- 1. That the number of people contributing their views and the findings of the consultation are noted.**
- 2. That the Museums Strategy 2022-2026 is approved without further change.**

13 S75 arrangements with Portsmouth Clinical Commissioning Group (Pages 449 - 464)

Purpose.

To update the Cabinet on work that is taking place to achieve greater integration of commissioning and governance arrangements between Portsmouth Clinical Commissioning Group (PCCG) and Portsmouth City Council (PCC), in the light of the new operating context for health services and to seek agreement to enter into a s75 agreement in respect of these arrangements.

RECOMMENDATIONS

The Cabinet is recommended to:

- Note the work undertaken to bring about greater integration of health and care services in the city**
- Approve in principle (on the basis of the summary document attached) the s75 agreement between Portsmouth City Council and Portsmouth Clinical Commissioning Group, with delegated responsibility to the Chief Executive to agree final amendments and to authorise the execution of the agreement in final form.**
- Delegate authority for associated schedules to be completed and signed off by the relevant Director in consultation with the s151 officer or his authorised delegate.**

14 Violence Against Women and Girls Safety Audit (Pages 465 - 474)

Purpose

To update Cabinet following the request made at the extraordinary City Council meeting on 7 December 2021 for the "Cabinet to conduct a "Safety Audit", allowing residents to share their views about how public lighting and CCTV could be improved to promote safer streets and a safer public domain for women and girls".

RECOMMENDED

- 1. For a further report to Cabinet with an update on the outcome of the community safety survey.**

15 Skills Strategy Review 2021 (Pages 475 - 484)

Purpose

To review the progress since the Cabinet approved the Council's Skills Strategy in November 2020.

The Council as Company Owner

16 Ravelin Group Limited (Pages 485 - 494)

Purpose

1. This report follows on from the previous Cabinet and Full Council decision to setup the Ravelin Group of companies, most recently (15th December 2021) where the Five-year Business Plan and the Investment & Development Plan for Ravelin Housing Limited (RHL) were approved.
2. The report seeks to provide members with further information and oversight on RHL's growth and development plans while also providing further clarity on how and when the Company will engage with its Shareholders and Directors.
3. The report also provides an update on RHL company business and any delegated decisions taken since the last report.

RECOMMENDED that Cabinet

- 1. Notes the proposed future changes to the Ravelin group of company's directorships; and**
- 2. Delegates authority to the Director of Regeneration in consultation with the Leader and the Council's Monitoring Officer, to make changes to the directorship of the Ravelin group of companies, where such changes involve the appointment or removal of Council officers.**
- 3. For the avoidance of doubt, the delegation at 2 (above) would not apply in relation to the appointment or removal of directors to the Ravelin group of companies who are independent non-executive or executive directors and who are also not Council officers. Such appointments would need to be agreed by Cabinet as shareholder.**

Members of the public are permitted to use both audio-visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting nor records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the council's website and posters on the wall of the meeting's venue.

This meeting is webcast (videoed), viewable via the council's livestream account at [Portsmouth City Council on Livestream](#).

Whilst every effort will be made to webcast this meeting, should technical or other difficulties occur, the meeting will continue without being webcast via the council's website.